Introduced by Assembly Member Bocanegra

February 22, 2013

An act to add Chapter 3.5 (commencing with Section 25250) to Division 15 of the Public Resources Code, relating to natural gas.

LEGISLATIVE COUNSEL'S DIGEST

AB 1257, as introduced, Bocanegra. Energy: State Energy Resources Conservation and Development Commission: natural gas.

The Warren-Alquist State Energy Resources Conservation and Development Act (act) establishes the State Energy Resources Conservation and Development Commission (Energy Commission) and requires the commission to prepare a biennial integrated energy policy report containing specified information related to major energy trends and issues facing the state, as well as a biennial energy policy review. The act requires the commission to certify sufficient sites and related facilities that are required to provide a supply of electricity sufficient to accommodate projected demand for power statewide.

This bill would enact the Natural Gas Act and would require the Energy Commission, every 4 years, to prepare and submit to the Legislature a report containing specified information identifying strategies to maximize the benefits obtained from natural gas as an energy source, as specified. The bill would further require the Governor to review that report by a specific date and to report specific agreement or disagreement with, or modifications to, the report to the Legislature, and would declare the modified version of the report the natural gas policy of the state. This bill would also make legislative findings and declarations including, among other things, that it is the policy of the

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state to reduce greenhouse gas emissions and that an efficient and effective strategy for the use of natural gas has potential for helping to meet these objectives.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Chapter 3.5 (commencing with Section 25250)
is added to Division 15 of the Public Resources Code, to read:

Chapter 3.5. Natural Gas Act

 Article 1. General Provisions

- 25250. The legislature finds and declares all of the following:
 (a) It is the policy of the state to reduce greenhouse gas emissions and emissions of criteria pollutants while minimizing the potential cost of these efforts on the citizens of the state. State law specifically requires that greenhouse gas emissions targets be achieved "in a manner that minimizes costs and maximizes benefits for California's economy."
- (b) A June 2011 study by the Massachusetts Institute of Technology identified natural gas as "one of the most cost-effective means by which to maintain energy supplies while reducing CO₂ emissions." The MIT study found that "the current supply outlook for natural gas will contribute to greater competitiveness of U.S. manufacturing, while the use of more efficient technologies could offset increases in demand and provide cost-effective compliance with emerging environmental requirements."
- (c) In April 2012, the President of the United States issued an executive order stating, among other things, that natural gas as an energy source "creates jobs and provides economic benefits to the entire domestic production supply chain, as well as to chemical and other manufacturers, who benefit from lower feedstock and energy costs. By helping to power our transportation system, greater use of natural gas can also reduce our dependence on oil." The President concluded, "For these reasons, it is vital that we take full advantage of our natural gas resources, while giving American families and communities confidence that natural and

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cultural resources, air and water quality, and public health and safety will not be compromised."

- (d) An efficient and effective strategy for the use of natural gas has potential for helping to meet the objectives described in subdivision (a).
- (e) Natural gas represents a flexible energy supply source for, among other things, heating, water heating, cooling, cooking, engine operation, and electric generation and provides a valuable complement to the development of renewable generation sources, particularly intermittent generating sources.
- (f) Natural gas represents an affordable and flexible supply source for transportation purposes, including both commercial and residential uses as a substitute for diesel and gasoline-fueled vehicles. In developing the State Alternative Fuels Plan, as part of implementation of Assembly Bill 1007, (Ch. 371, Stats. 2005), the commission and the State Air Resources Board assessed natural gas as part of a broad portfolio of alternative fuels the state should be pursuing, finding, among other things, that natural gas as a transportation fuel represented the most cost-effective alternative transportation fuel option for reducing greenhouse gas emissions through a study period extending to 2050.
- (g) California does not currently have a long-term strategy to maximize the benefits of natural gas as part of the state's portfolio of energy sources in a low carbon future.
- 25251. (a) By January 1, 2015, and every four years thereafter, notwithstanding section 10231.5, of the Government Code, the commission shall prepare and submit to the Legislature a report that identifies strategies to maximize the benefits obtained from natural gas as an energy source, helping the state realize the environmental and cost benefits afforded by natural gas. As part of this report, the commission, at minimum, shall identify strategies and options for each of the following:
- (1) Making the best use of natural gas as a transportation fuel, including for movement of freight, vessels, mass transit, and other commercial and passenger vehicle use and identifying methods to increase the development of natural gas refueling infrastructure.
- (2) Determining the optimal role of natural gas-fired generation as part of a resource portfolio, including, but not limited to, combined heat and power, and the impact of that role on meeting greenhouse gas targets.

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 (3) Taking the best advantage of natural gas as a low-emission and renewable resource, including potential zero and near-zero greenhouse gas emissions, natural gas, and biogas options, taking into account impact on electric system operations.

- (4) Optimizing the advantage of natural gas as a flexible and convenient end use energy source, including the efficient use of natural gas for heating, water heating, cooling, cooking, engine operation, and other end uses, and the optimization of appliances for these uses.
- (5) Identifying methods by which gas corporations can facilitate implementation of any of the strategies identified in the study.
- (6) Determining the extent to which a long-term policy is needed to ensure adequate infrastructure and storage, and developing strategies for pursuing additional infrastructure development to maintain or enhance pipeline and system reliability, including increased natural gas storage. In developing those strategies, the commission shall consider needed policies to protect against system capacity constraints, mitigate investment risk associated with the long term investment in infrastructure in an evolving energy market, and identify factors that could limit the ability to receive maximum benefits from natural gas as an energy resource.
- (7) Determining the role that natural gas can play in the development of zero net energy buildings.
- (8) Optimizing the methods by which the pursuit of these strategies can facilitate jobs development in the private sector, particularly in distressed areas.
- (9) Optimizing the methods by which state and federal fiscal policy can facilitate any of the proposed strategies.
- (b) In developing the report described in subdivision (a), the commission shall provide an opportunity for interested parties to offer relevant input. The commission shall receive and address information from relevant individuals and groups, including entities within the natural gas production and delivery chain, end use customers, environmental experts, and federal policymakers. Where the commission does not accept relevant recommendations of such interested parties, it shall provide an explanation and any supporting factual basis.
- (c) In developing the report described in subdivision (a), the commission shall consult with the Public Utilities Commission, the State Water Resources Control Board, the State Air Resources

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1 Board, the Department of Oil, Gas, and Geothermal Resources, 2 and the Department of Conservation to obtain relevant input.

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- (d) The Governor shall review the report described in subdivision (a) and shall, on or before 180 days after receipt of the report, report further to the Legislature the Governor's agreement or disagreement with, and recommended deletions, additions, and modifications to, the policy recommendations contained in that report. The report, as modified by the Governor, shall thereafter comprise the natural gas policy of the State of California.
- 11 (e) The report to be submitted pursuant to subdivisions (a) and 12 (d) shall be submitted in compliance with Section 9795 of the 13 Government Code.